

Message Text

CONFIDENTIAL

PAGE 01 STATE 130815
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

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AF/E-RPOST
IO/UNP-SESCUDERO
S/S-O:TMARTIN

-----091281 231921Z /45

O 231855Z MAY 78
FM SECSTATE WASHDC
TO AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMCONSUL CAPE TOWN IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY BONN IMMEDIATE
AMEMBASSY PARIS IMMEDIATE

C O N F I D E N T I A L STATE 130815

EXDIS

E.O. 11652: GDS

TAGS: PDEV, US, UK

SUBJECT: NAMIBIA: PRESIDENT KAUNDA DISCUSSES WESTERN
PROPOSAL IN LONDON AND IN WASHINGTON

1. FOLLOWING ACCOUNT OF PRESIDENT KAUNDA'S DISCUSSIONS
ON NAMIBIA IS BASED ON BRITISH REPORT PROVIDED TO
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2. DURING A 15 MAY MEETING WITH BRITISH FOREIGN SEC-
RETARY DAVID OWEN IN LONDON, PRESIDENT KAUNDA SAID HE
HAD BEEN HOPING, BEFORE THE SOUTH AFRICAN RAID INTO
ANGOLA, TO HOLD A QUICK SUMMIT OF FRONT LINE PRESIDENTS.
HE STILL HOPED IT COULD SET UP AGAIN TOWARDS THE END OF
THE MONTH. OWEN URGED KAUNDA TO HOLD THE MEETING AS
SOON AS POSSIBLE AFTER HIS RETURN TO LUSAKA FROM WASH-

INGTON. HE TOLD KAUNDA THAT UNLESS WE WERE ABLE TO MAKE RAPID PROGRESS ON NAMIBIA IN THE SECURITY COUNCIL, THE HARD LINERS IN THE SOUTH AFRICAN GOVERNMENT WOULD EITHER PUSH FOR ANOTHER RAID OR FOR GOING AHEAD WITH AN INTERNAL SETTLEMENT. OWEN STRESSED THE NEED FOR THE WEST TO GO TO THE SECURITY COUNCIL DURING THE FIRST WEEK IN JUNE, AND KAUNDA AGREED ON THE NEED FOR SPEED.

3. ZAMBIAN FORNMIN MWALE ASKED OWEN ABOUT WALVIS BAY.

OWEN REPLIED THAT THE WESTERN FIVE HAD CONSIDERED STATING THEIR POSITION ON WALVIS BAY AT THE SECURITY COUNCIL MEETING. MWALE ASKED WHETHER THE WEST WOULD SAY THAT WALVIS BAY SHOULD BE AN INTEGRAL PART OF NAMIBIA. OWEN REPLIED THAT WE COULD DISCUSS THIS WITH SWAPO, BUT COULD NOT MAKE A FORMAL STATEMENT AT THIS STAGE. OWEN ASKED KAUNDA WHETHER HE THOUGHT IT WOULD BE USEFUL TO HAVE THE CONTACT GROUP REPRESENTED AT THE FRONT LINE MEETING. KAUNDA REPLIED THAT THIS WAS NOT A GOOD IDEA BUT THE FRONT LINE WOULD WANT TO KNOW THE DEPTH OF THE WESTERN COMMITMENT ON WALVIS BAY.

4. IN A MAY 17 WORKING LUNCH WITH SECRETARY VANCE IN WASHINGTON, KAUNDA WAS BRIEFED BY AMBASSADOR MCHENRY ON THE CURRENT STATE OF THE NEGOTIATIONS. MCHENRY REVIEWED THE REMAINING ISSUES, INCLUDING WALVIS BAY, THE SIZE AND CONFIDENTIAL

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LOCATION OF THE SOUTH AFRICAN RESIDUAL FORCES IN NAMIBIA, THE SIZE OF THE UN FORCE, THE ROLE OF THE POLICE, AND THE RELATIONSHIP BETWEEN THE UN SPECIAL REPRESENTATIVE AND THE SOUTH AFRICAN ADMINISTRATOR GENERAL.

5. KAUNDA, EMPHASIZING THE NEED FOR REALISM IN THE NEGOTIATIONS, SUGGESTED SPELLING OUT THAT THE ADMINISTRATOR GENERAL'S ACTIONS WERE CONTINGENT ON THE APPROVAL OF THE SPECIAL REPRESENTATIVE. IF THIS WERE DONE, THEN ZAMBIA MIGHT BE ABLE TO PRESS SWAPO ON THE POINT, ALTHOUGH ZAMBIA RESPECTED THE SWAPO POSITION. ON THE NUMBER OF UN TROOPS, KAUNDA URGED THAT THERE BE CLEARLY ENOUGH TO CONTROL THE SOUTH AFRICANS, AND TO PREVENT SOUTH AFRICAN INTERFERENCE IN THE TRANSITION PROCESS.

6. AMBASSADOR MCHENRY POINTED OUT THAT THE REMAINING SOUTH AFRICAN TROOPS WOULD BE RESTRICTED TO THEIR BASES AND SURROUNDED BY UN FORCES. THE SECRETARY ADDED THAT WHATEVER FORCE WAS REQUIRED TO DO THE JOB WOULD BE PROVIDED. IN NEW YORK, THE FIVE HAD UNDERTAKEN TO INSURE THAT FINANCIAL LIMITATIONS WOULD NOT BE A PROBLEM.

THE SIZE OF THE FORCE REQUIRED SHOULD BE DECIDED BY A UN REPRESENTATIVE AFTER ON-THE-SPOT CONSIDERATION.

7. THE ZAMBIANS ASKED ABOUT THE COMPOSITION OF THE SOUTH AFRICAN RESIDUAL FORCE, POINTING OUT THAT THE UN FORCE SHOULD BE PUT TOGETHER WITH THE MAKEUP OF THE SOUTH AFRICAN FORCE IN MIND. IF THIS WAS DONE, PRESIDENT KAUNDA SAID, IT WOULD BE A GREAT HELP WITH SWAPO. AMBASSADOR MCHENRY REPLIED THAT SWAPO HAD ALREADY RECEIVED EVERY REASSURANCE FROM THE SECRETARY GENERAL

THAT COULD BE MADE IN ADVANCE WITH REGARD TO THE SIZE OF THE FORCE, ITS FINANCING, AND THE SECRETARY GENERAL'S POWER TO DEPLOY IT.

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8. MCHENRY NOTED THAT NUJOMA ALWAYS SEEMED TO COME UP WITH NEW RESERVATIONS ABOUT THE WESTERN PROPOSAL AFTER MEETINGS WITH US IN WHICH HE SAID HE WAS SATISFIED. KAUNDA SAID THIS WAS WHY A FRONT LINE SUMMIT MEETING WITH SWAPO WAS NEEDED, AND SECRETARY VANCE AGREED. IN RESPONSE TO A QUESTION, KAUNDA SAID HE WOULD BE PLEASED TO HAVE AN AMERICAN ANALYSIS OF THE POSITIVE POINTS IN THE WESTERN PROPOSAL. HE AGREED IT WOULD BE HELPFUL TO HAVE SOMEONE FROM NEW YORK FAMILIAR WITH THE NEGOTIATING HISTORY DURING THE SUMMIT MEETING, BUT THAT HIS ACTIVITIES SHOULD BE CONDUCTED AS QUIETLY AS POSSIBLE.

9. MARK CHONA ASKED IF THE SOUTH AFRICAN RAID ON SWAPO AND ANGOLA SHOULD BE CONSIDERED MORE INDICATIVE OF SOUTH AFRICAN INTENTIONS THEN THEIR STATEMENT ACCEPTING THE FIVE'S PROPOSAL. THE SECRETARY REPLIED THAT IF SWAPO COULD BE PERSUADED TO AGREE TO THE PROPOSAL, ITS IMPLEMENTATION COULD GO FORWARD. THE FIVE WERE COMMITTED AND WOULD PUT THEIR FULL FORCE AND THAT OF THE UN BEHIND THE AGREEMENT. VORSTER MIGHT HAVE TO MAKE STATEMENTS TO THE PRESS TO KEEP FROM APPEARING WEAK, BUT HE WAS ON THE HOOK AND WE SHOULD NOT LET HIM OFF. VANCE

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DRAFTED BY AF/S:DKEOGH

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S/S-O:KDSCOTT

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FM SECSTATE WASHDC

TO AMEMBASSY LONDON IMMEDIATE

AMEMBASSY DAR ES SALAAM IMMEDIATE

C O N F I D E N T I A L STATE 130815

EXDIS

FOLLOWING REPEAT STATE 130815 ACTION MAPUTO GABORONE LAGOS
LUSAKA CAPE TOWN PRETORIA OTTAWA BONN PARIS MAY 23.

QUOTE O N F I D E N T I A L STATE 130815

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DRAFTED BY IO/UNA:BJSHARP

APPROVED BY IO/UNA:JFTEFFT

S/S-O:KDSCOTT

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L STATE 130815

EXDIS FOR AMB YOUNG FM UNA

FOLLOWING REPEAT STATE 130815 ACTION LONDON DAR ES SALAAM MAY 24.

QUOTE C O N F I D E N T I A L STATE 130815

EXDIS

FOLLOWING REPEAT STATE 130815 ACTION MAPUTO GABORONE LAGOS
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Message Attributes

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Draft Date: 23 may 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
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Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
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Enclosure: n/a
Executive Order: GS
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